

## Message Text

CONFIDENTIAL

PAGE 01 BONN 14896 01 OF 02 120115Z

62/47

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

CU-02 OES-03 ACDA-05 SAJ-01 /080 W

----- 068335

R 111554Z SEP 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 2788

INFO AMEMBASSY MOSCOW

AMCONSUL BREMEN

AMCONSUL FRANKFURT

AMCONSUL DUSSELDORF

AMCONSUL HAMBURG

AMCONSUL MUNICH

AMCONSUL STUTTGART

USMISSION USBERLIN

AMEMBASSY BERLIN

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 14896

(CORRECTED COPY, FIRST LINE OF PARA 5 OMITTED ON ORIGINAL  
TRANSMISSION)

E.O. 11652: GDS

TAGS: PFOR, GW, UR

SUBJECT: FRG/USSR RELATIONS IN THE SHORT TERM: A

FONOFF VIEW

1. SUMMARY: UPCOMING HIGH LEVEL VISITS TO USSR (SCHEEL/  
GENSCHER AND KOHL) AND GENSCHER/GROMYKO MEETING IN NEW  
YORK DURING THE UNGA WILL BE FOCUS OF FRG-USSR BILATERAL  
RELATIONS IN NEAR FUTURE. NEGOTIATION OF SEVERAL  
BILATERAL AGREEMENTS HUNG UP ON BERLIN CLAUSE. FRG  
FINDS SOVIET INTEREST IN DETENTECONTINUING, BUT ABATED A  
BIT SINCE HELSINKI. END SUMMARY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 14896 01 OF 02 120115Z

2. CHIEF OF SOVIET OFFICE IN FONOFF (KUEHL) GAVE EMBOFF TOUR D'HORIZON OF PROSPECTS OF FRG/USSR RELATIONS IN THE SHORT TERM. FOLLOWING HIGH POINTS EMERGED:

3. BILATERAL AGREEMENTS: THREE BILATERAL AGREEMENTS ARE UNDER ACTIVE NEGOTIATION: SCIENTIFIC/TECHNICAL COOPERATION, LEGAL ASSISTANCE, AND A BIENNIAL PROTOCOL TO AN EXISTING CULTURAL EXCHANGE AGREEMENT. THEY ARE ALL HUNG UP ON THE BERLIN CLAUSE. THE FONOFF CLAIMS PROGRESS IN THE NEGOTIATIONS AND IS HOPEFUL THAT ONE OR MORE OF THESE THREE CAN BE COMPLETED SOON.

4. THERE IS A SECOND GROUP OF THREE AGREEMENTS ALREADY UNDER DISCUSSION WITH THE SOVIETS: SHIPPING, ROAD TRAFFIC AND DOUBLE TAXATION. HERE AGAIN THE SOVIETS HAVE ALREADY INDICATED THAT THE BERLIN CLAUSE IS THE CHIEF OBSTACLE.

5. GENSCHER/GROMYKO MEETING: THE TWO MINISTERS PLAN TO MEET IN LATE SEPTEMBER/EARLY OCTOBER WHEN BOTH ARE IN NEW YORK FOR THE UNGA. HOWEVER, NO DATE HAS YET BEEN FIXED. THE FONOFF EXPECTS THE TWO MINISTERS TO TAKE UP THE STALLED AGREEMENTS (PARA 3) AND PERHAPS CONCLUDE THE NEGOTIATIONS IF SUFFICIENT PROGRESS IS MADE BEFORE THEY MEET. THE FONOFF IS ALSO PREPARING BRIEFING PAPERS FOR GENSCHER ON VARIOUS UN ISSUES: RESULTS OF 7TH SPECIAL SESSION, CHARTER REVISION AND DISARMAMENT QUESTIONS. THE FONOFF DOES NOT ANTICIPATE THAT GENSCHER WILL RAISE MBFR.

6. SCHEEL VISIT TO USSR: PLANNING IS PROCEEDING FOR PRESIDENT SCHEEL'S VISIT TO THE USSR NOVEMBER 10-16. GENSCHER WILL ACCOMPANY SCHEEL, BUT MAY STAY FOR ONLY THE MOSCOW PORTION OF THE VISIT. SCHEEL'S HOST IS PODGORNYY. SCHEEL DOES NOT KNOW YET IF MEETINGS WILL BE ARRANGED WITH BREZHNEV AND/OR KOSYGIN. AT PRESENT SCHEEL PLANS TO SPEND TWO DAYS IN MOSCOW AND THREE DAYS IN THE PROVINCES, MOST LIKELY IN CENTRAL ASIA. HE PLANS TO VISIT INDUSTRIAL SITES, A LARGE AGRICULTURAL ENTERPRISE, SOME HISTORICAL/CULTURAL CENTERS, AND AT LEAST

CONFIDENTIAL

PAGE 03 BONN 14896 01 OF 02 120115Z

ONE SOVIET/GERMAN CONSTRUCTION SITE, WHERE HE WILL MEET WITH GERMAN TECHNICIANS ON TDY THERE. THE FRG CHIEF OF PROTOCOL PLANS TO VISIT THE USSR IN THE SECOND HALF OF OCTOBER TO PREPARE SCHEEL'S SCHEDULE IN GREATER DETAIL.

7. GENSCHER VISIT TO USSR: THE SOVIETS ARE PRESSING GENSCHER TO SCHEDULE A VISIT TO THE USSR INDEPENDENT OF

SCHEEL, POINTING OUT THAT SUCH A VISIT IS OVERDUE.  
HOWEVER, GENSCHER HAS TOLD THE SOVIETS THAT NEGOTIATION  
OF ONE OR TWO OF THE PENDING BILATERAL AGREEMENTS MUST  
PROGRESS SUFFICIENTLY SO THAT THEY COULD BE INITIALED  
OR SIGNED DURING HIS VISIT BEFORE HE WILL MAKE DEFINITE  
PLANS.

8. KOHL VISIT TO USSR: CDU/CSU CHANCELLOR CANDIDATE  
KOHL PLANS TO VISIT THE USSR SEPTEMBER 22-30 (BONN  
14616). THE FONOFF, WHICH HAS BRIEFED KOHL, LOOKS AT  
THIS VISIT CHIEFLY AS AN ATTEMPT BY KOHL TO AUGMENT HIS  
FOREIGN POLICY CREDENTIALS. IN THIS CONNECTION, WHILE  
KOHL HAS NOT DEFINED HIS POSITION ON EASTERN POLICY TO

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 14896 02 OF 02 111606Z

47

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

CU-02 OES-03 ACDA-05 SAJ-01 /080 W

----- 061540

R 111554Z SEP 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 2789

INFO AMEMBASSY MOSCOW

AMCONSUL BREMEN

AMCONSUL FRANKFURT

AMCONSUL DUSSELDORF

AMCONSUL HAMBURG

AMCONSUL MUNICH

AMCONSUL STUTTGART

USMISSION USBERLIN

AMEMBASSY BERLIN

USMISSION NATO BRUSSELS

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 02 OF 02 BONN 14896

THE FONOFF, THE LATTER ANTICIPATES THAT THE OPPOSITION WILL NOT BE ABLE TO MAKE IT AN ELECTION ISSUE BECAUSE EASTERN POLICY IS IN A NON-SPECTACULAR IMPLEMENTATION PHASE. (THE GERMAN/POLISH AGREEMENTS ARE AN OBVIOUS POSSIBLE EXCEPTION.)

9. BREZHNEV VISIT TO FRG: THE SOVIETS HAVE NOT RESPONDED TO A STANDING INVITATION FOR BREZHNEV TO VISIT THE FRG.

10. SOVIET ATTITUDE TOWARD DETENTE: THE FONOFF BELIEVES THAT SOVIET INTEREST IN DETENTE HAS CONTINUED IN THE POST-HELSINKI ERA. HOWEVER, IT HAS NOTED A SLIGHT CHILLING. KUEHL DID NOT SPELL OUT THIS FINDING.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 14896 02 OF 02 111606Z

11. COMMENT: SCHEEL'S VISIT SHOULD PRODUCE A SOMEWHAT HEADY BUT NON-SUBSTANTIVE DETENTE ATMOSPHERE. OTHERWISE, THE SCHMIDT/GENSCHER PRAGMATIC APPROACH TO NEGOTIATIONS WITH THE SOVIETS SHOULD SET THE PACE OF BILATERAL RELATIONS.

WHILE NONE OF THE BILATERAL MATTERS MENTIONED ABOVE WHICH ARE UNDER NEGOTIATION ARE OF MUCH SIGNIFICANCE IN THEMSELVES, CONCLUSION OF AGREEMENTS WOULD BE OF NO LITTLE IMPORTANCE. BECAUSE OF THE BERLIN ANGLE, REACHING AGREEMENT WOULD TEND TO INDICATE A DIFFERENT ORDERING OF PRIORITIES BY THE SOVIETS, AN ORDERING WHICH WOULD PROBABLY BE REFLECTED ELSEWHERE IN EASTERN EUROPE. HOWEVER, WE HAVE HEARD EXPRESSION OF OPTIMISM FROM THE GERMANS BEFORE AND WE WOULD NOT BE SURPRISED IF AGREEMENTS CONTINUE TO BE ELUSIVE.

HILLENBRAND

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN RELATIONS, DETENTE, FOREIGN MINISTERS MEETINGS, MINISTERIAL VISITS, DIPLOMATIC DISCUSSIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 SEP 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** WorrelSW  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975BONN14896  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750315-0791  
**From:** BONN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750959/aaaacafc.tel  
**Line Count:** 206  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** WorrelSW  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 22 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <22 APR 2003 by BoyleJA>; APPROVED <02 OCT 2003 by WorrelSW>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FRG/USSR RELATIONS IN THE SHORT TERM: A FONOFF VIEW  
**TAGS:** PFOR, GE, UR, (GENSCHER, HAS-DIETRICH), (GROMYKO, ANDREY ADREYEVICH)  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006